

118TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To amend title 38, United States Code, to improve benefits administered  
by the Secretary of Veterans Affairs, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. TESTER (for himself and Mr. MORAN) introduced the following bill; which  
was read twice and referred to the Committee on \_\_\_\_\_

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**A BILL**

To amend title 38, United States Code, to improve benefits  
administered by the Secretary of Veterans Affairs, and  
for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Veterans Benefits Improvement Act of 2023”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

TITLE I—BOARD OF VETERANS’ APPEALS MATTERS

Sec. 101. Board of Veterans’ Appeals internship program.

- Sec. 102. Pilot program on establishment of Board of Veterans' Appeals honors program.
- Sec. 103. Report on improving access to Board of Veterans' Appeals telehearings.

#### TITLE II—MEDICAL DISABILITY EXAM MATTERS

- Sec. 201. Improving requirement to publish disability benefit questionnaire forms of Department of Veterans Affairs.
- Sec. 202. Report on improving medical disability examinations for veterans who live abroad.
- Sec. 203. Department of Veterans Affairs requirement for communication by contractors providing covered medical disability examinations with persons recognized by power of attorney for preparation, presentation, and prosecution of claims.
- Sec. 204. Department of Veterans Affairs outreach regarding contact information for contractors providing covered medical disability examinations.

#### TITLE III—OTHER MATTERS

- Sec. 301. Report on supporting governmental veterans service officers.

### 1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) CLAIMANT.—The term “claimant” has the  
4 meaning given that term in section 5100 of title 38,  
5 United States Code.

6 (2) DEPARTMENT.—The term “Department”  
7 means the Department of Veterans Affairs.

8 (3) SECRETARY.—The term “Secretary” means  
9 the Secretary of Veterans Affairs.

1     **TITLE I—BOARD OF VETERANS’**  
2                     **APPEALS MATTERS**

3     **SEC. 101. BOARD OF VETERANS’ APPEALS INTERNSHIP**  
4                     **PROGRAM.**

5             (a) IN GENERAL.—Chapter 71 of title 38, United  
6 States Code, is amended by adding at the end the fol-  
7 lowing new section:

8     **“§ 7114. Internship program**

9             “The Secretary shall establish a competitive intern-  
10 ship program within the Department for the purpose of  
11 providing an opportunity for high-achieving students at  
12 law schools accredited by the American Bar Association  
13 to gain experience with the Board.”.

14             (b) CLERICAL AMENDMENT.—The table of sections  
15 at the beginning of chapter 71 of such title is amended  
16 by adding at the end the following new item:

“7114. Internship program.”.

17             (c) DEADLINE.—The Secretary shall establish the in-  
18 ternship program required by section 7114 of such title,  
19 as added by subsection (a), not later than one year after  
20 the date of the enactment of this Act.

21     **SEC. 102. PILOT PROGRAM ON ESTABLISHMENT OF BOARD**  
22                     **OF VETERANS’ APPEALS HONORS PROGRAM.**

23             (a) ESTABLISHMENT.—Not later than one year after  
24 the date of the enactment of this Act, the Secretary shall

1 establish a pilot program to assess the feasibility and ad-  
2 visability of establishing a competitive honors program  
3 within the Department for the purpose of recruiting high-  
4 achieving law school students, recent law school graduates,  
5 and entry-level attorneys for employment with the Board.

6 (b) DURATION.—The Secretary shall carry out the  
7 pilot program required by subsection (a) during the nine-  
8 year period beginning on the date of the establishment of  
9 the pilot program.

10 (c) HONORS PROGRAM.—

11 (1) IN GENERAL.—Under the pilot program re-  
12 quired by subsection (a), the Secretary shall carry  
13 out a competitive honors program as described in  
14 such subsection.

15 (2) PRIORITY CONSIDERATION.—The Secretary  
16 shall give priority consideration in application for  
17 the honors program to individuals who successfully  
18 complete the internship program established under  
19 section 7114 of title 38, United States Code, as  
20 added by section 101(a).

21 (3) STUDENT LOAN REPAYMENT BENEFITS.—

22 (A) IN GENERAL.—The Secretary shall  
23 provide student loan repayment benefits under  
24 section 5379 of title 5, United States Code, to  
25 each participant in the pilot program who is eli-

1           gible for student loan repayment benefits under  
2           such section.

3           (B) BAR COSTS.—In addition to student  
4           loan repayment benefits under subparagraph  
5           (A), the Secretary shall provide each participant  
6           in the pilot program reimbursement for cost  
7           of—

8                   (i) enrollment in a course designed to  
9                   prepare an individual for licensure to prac-  
10                  tice law in a State; and

11                   (ii) sitting for a bar examination in a  
12                  State.

13           (C) AGREEMENTS.—The Secretary shall  
14           enter into an agreement with each participant  
15           in the pilot program who will receive benefits  
16           described in subparagraph (A), in accordance  
17           with such section.

18           (D) COMMITMENT.— An agreement de-  
19           scribed in subparagraph (C) shall include a re-  
20           quirement that the participant will remain in  
21           the service of the Department for a period of  
22           not less than three years, unless involuntarily  
23           separated, in accordance with subsection (e) of  
24           such section.

1           (4) PROFESSIONAL DEVELOPMENT ACTIVI-  
2 TIES.—

3           (A) ASSIGNMENT OF MENTORS.—Not later  
4 than 90 days after the date on which an indi-  
5 vidual begins participating in the pilot program  
6 required by subsection (a), the Secretary shall  
7 assign the participant a mentor who is a mana-  
8 gerial employee of the Department outside the  
9 participant's chain of command.

10           (B) ASSIGNMENTS TO OFFICE OF GENERAL  
11 COUNSEL.—

12           (i) IN GENERAL.—The Secretary shall  
13 provide each participant in the pilot pro-  
14 gram at least one assignment within the  
15 Office of General Counsel of the Depart-  
16 ment that includes full-time legal respon-  
17 sibilities in order to further the profes-  
18 sional development of the participant.

19           (ii) PERIOD OF ASSIGNMENT.—An as-  
20 signment provided under clause (i) shall be  
21 for a period of not less than 120 days and  
22 not more than 180 days, or longer at the  
23 discretion of the Secretary.

24           (C) OTHER ROTATIONAL ASSIGNMENTS.—

1 (i) IN GENERAL.—The Secretary may  
2 provide a participant in the pilot program  
3 one or more other short-term rotational as-  
4 signments.

5 (ii) PERIOD OF ASSIGNMENT.—An as-  
6 signment provided under clause (i) shall be  
7 for a period of not less than 30 days and  
8 not more than 180 days, at the discretion  
9 of the Secretary.

10 (d) PERIODIC REPORTS.—

11 (1) REPORTS REQUIRED.—Not later than three  
12 years after the date on which the Secretary first ac-  
13 cepts a participant into the honors program carried  
14 out under subsection (c)(1) and not less frequently  
15 than once every three years thereafter for the dura-  
16 tion of the pilot program, the Secretary shall submit  
17 to the Committee on Veterans' Affairs of the Senate  
18 and the Committee on Veterans' Affairs of the  
19 House of Representatives a report on the findings of  
20 the Secretary with respect to the pilot program.

21 (2) CONTENTS.—Each report submitted under  
22 paragraph (1) shall include the following:

23 (A) The findings of the Secretary with re-  
24 spect to the feasibility and advisability of estab-

1           lishing a competitive honors program as de-  
2           scribed in subsection (a).

3           (B) Such recommendations as the Sec-  
4           retary may have for legislative or administrative  
5           action to improve recruitment and retention of  
6           staff at the Board of Veterans' Appeals.

7           (C) An accounting of the costs incurred by  
8           the Federal Government in carrying out sub-  
9           section (c).

10          (D) An assessment of the rates of reten-  
11          tion of participants in the pilot program com-  
12          pared to other employees of the Board of Vet-  
13          erans' Appeals.

14 **SEC. 103. REPORT ON IMPROVING ACCESS TO BOARD OF**  
15 **VETERANS' APPEALS TELEHEARINGS.**

16          (a) IN GENERAL.—Not later than 180 days after the  
17          date of the enactment of this Act, the Secretary shall sub-  
18          mit to the Committee on Veterans' Affairs of the Senate  
19          and the Committee on Veterans' Affairs of the House of  
20          Representatives a report on improving access to hearings  
21          before the Board of Veterans' Appeals held by picture and  
22          voice transmission.

23          (b) CONTENTS.—The report required by subsection  
24          (a) shall include the following:



1           (1) Recommendations on the feasibility and ad-  
2           visability of reimbursing veterans for expenses in-  
3           curred for travel from the home of a veteran to the  
4           location at which a hearing before the Board of Vet-  
5           erans' Appeals is held by picture and voice trans-  
6           mission, if the Secretary determines that travel to  
7           such location is reasonably necessary for such a  
8           hearing;

9           (2) Recommendations on establishment of pilot  
10          programs to assess the feasibility and advisability of  
11          using other methods that could improve veteran ac-  
12          cess to hearings before the Board of Veterans' Ap-  
13          peals held by picture and voice transmission from a  
14          veteran's home.

15          (3) Such other recommendations to improve ac-  
16          cess to hearings before the Board of Veterans' Ap-  
17          peals held by picture and voice transmission as the  
18          Secretary may receive from stakeholders.

19        **TITLE II—MEDICAL DISABILITY**  
20                               **EXAM MATTERS**

21        **SEC. 201. IMPROVING REQUIREMENT TO PUBLISH DIS-**  
22                               **ABILITY BENEFIT QUESTIONNAIRE FORMS**  
23                               **OF DEPARTMENT OF VETERANS AFFAIRS.**

24          Section 5101(d) of title 38, United States Code, is  
25        amended—

1           (1) in paragraph (1)(A), by striking “; and”  
2           and inserting “, including (except as provided in  
3           paragraph (4)(A))—

4                   “(i) all disability benefit questionnaire  
5                   forms available to personnel of the Veterans  
6                   Health Administration and contracted per-  
7                   sonnel for the completion of compensation and  
8                   pension examinations; and

9                   “(ii) all factsheets available to such per-  
10                  sonnel to inform completion of such examina-  
11                  tions; and”;

12           (2) by adding at the end the following new  
13           paragraph:

14           “(4)(A) The Secretary may exclude from publication  
15           under clauses (i) and (ii) of paragraph (1)(A) any form  
16           described in subparagraph (B) of this paragraph that the  
17           Secretary determines could not reasonably be completed  
18           to a clinically acceptable standard by someone not an em-  
19           ployee or a contractor of the Department.

20           “(B) A form described in this subparagraph is a form  
21           that—

22                   “(i) was in effect after January 1, 2020;

23                   “(ii) is current; and

24                   “(iii) has not been published under paragraph

25           (1).

1       “(C) For each form excluded under subparagraph  
2 (A), the Secretary shall—

3               “(i) list the form on the same internet website  
4 as the forms published under paragraph (1)(A) with  
5 an indication that the form has been excluded; and

6               “(ii) provide with such listing a justification for  
7 such exclusion.”.

8 **SEC. 202. REPORT ON IMPROVING MEDICAL DISABILITY EX-**  
9 **AMINATIONS FOR VETERANS WHO LIVE**  
10 **ABROAD.**

11       Not later than one year after the date of the enact-  
12 ment of this Act, the Secretary shall submit to the Com-  
13 mittee on Veterans’ Affairs of the Senate and the Com-  
14 mittee on Veterans’ Affairs of the House of Representa-  
15 tives a report on the efforts of the Secretary to provide  
16 reimbursement for a veteran’s travel to a Department fa-  
17 cility or a facility of a Department-contracted provider, re-  
18 gardless of whether the facility is inside or outside the  
19 United States, when such travel is incident to a scheduled  
20 compensation and pension examination.

1 **SEC. 203. DEPARTMENT OF VETERANS AFFAIRS REQUIRE-**  
2 **MENT FOR COMMUNICATION BY CONTRAC-**  
3 **TORS PROVIDING COVERED MEDICAL DIS-**  
4 **ABILITY EXAMINATIONS WITH PERSONS REC-**  
5 **OGNIZED BY POWER OF ATTORNEY FOR**  
6 **PREPARATION, PRESENTATION, AND PROS-**  
7 **ECUTION OF CLAIMS.**

8 (a) IN GENERAL.—In each contract entered into by  
9 the Secretary after the date of the enactment of this Act  
10 for the provision by a contractor of a covered medical dis-  
11 ability examination, the Secretary shall include a require-  
12 ment that every communication from a contractor to a vet-  
13 eran regarding the scheduling of a covered medical dis-  
14 ability examination be contemporaneously transmitted to  
15 the person recognized by a power of attorney executed  
16 under sections 5902, 5903, and 5904 of title 38, United  
17 States Code, for the preparation, presentation, and pros-  
18 ecution of claims.

19 (b) COMMUNICATION.—The Secretary shall provide  
20 each contractor described in subsection (a) with contact  
21 information necessary to comply with such subsection.

22 (c) DEFINITION.—In this section, the term “covered  
23 medical disability examination” means a medical examina-  
24 tion that the Secretary determines necessary for the pur-  
25 poses of adjudicating a benefit under chapter 11 or 15  
26 of title 38, United States Code.

1 **SEC. 204. DEPARTMENT OF VETERANS AFFAIRS OUTREACH**  
2 **REGARDING CONTACT INFORMATION FOR**  
3 **CONTRACTORS PROVIDING COVERED MED-**  
4 **ICAL DISABILITY EXAMINATIONS.**

5 Not later than 120 days after the date of enactment  
6 of this Act, the Secretary of Veterans Affairs shall, in  
7 partnership with veterans service organizations and such  
8 other stakeholders as the Secretary considers relevant and  
9 appropriate, implement an informative outreach program  
10 for veterans regarding the following:

11 (1) Contact information for contractors pro-  
12 viding covered medical disability examinations, in-  
13 cluding the telephone numbers from which such con-  
14 tractors may contact veterans.

15 (2) The requirement for veterans to provide  
16 personally identifiable information when contacted  
17 by such contractors in order to verify their identity.

18 **TITLE III—OTHER MATTERS**

19 **SEC. 301. REPORT ON SUPPORTING GOVERNMENTAL VET-**  
20 **ERANS SERVICE OFFICERS.**

21 (a) REPORT.—Not later than one year after the date  
22 of the enactment of this Act and after consulting veterans  
23 service organizations and such other stakeholders as the  
24 Secretary considers relevant and appropriate, the Sec-  
25 retary shall submit to the Committee on Veterans' Affairs  
26 of the Senate and the Committee on Veterans' Affairs of

1 the House of Representatives a report on improving the  
2 support by the Department of Veterans Affairs of govern-  
3 mental veterans service officers.

4 (b) ELEMENTS.—The report submitted under sub-  
5 section (a) shall include the following:

6 (1) ENHANCED ACCESS TO SYSTEMS.—An as-  
7 sessment of the feasibility and current technical limi-  
8 tations of providing governmental veterans service  
9 officers enhanced access to certain Department sys-  
10 tems to better serve veterans those governmental  
11 service officers may not have authorization to rep-  
12 resent.

13 (2) INTERGOVERNMENTAL LIAISONS.—An as-  
14 sessment as to whether the Department would ben-  
15 efit from the establishment or designation of an of-  
16 fice or working group within the Department to  
17 serve as an intergovernmental liaison between the  
18 Department and governmental veterans service offi-  
19 cers.

20 (3) OTHER.—Any other recommendations to  
21 improve how the Department monitors, coordinates  
22 with, or provides support to governmental veterans  
23 service officers.

24 (c) DEFINITIONS.—In this section:

1           (1) GOVERNMENTAL VETERANS SERVICE OFFI-  
2           CER.—The term “governmental veterans service offi-  
3           cer” means an employee of a State, county, munic-  
4           ipal, or Tribal government—

5                   (A) who is accredited by at least one vet-  
6                   erans service organization to serve as a veterans  
7                   service officer; and

8                   (B) whose primary responsibilities include  
9                   working as such an officer.

10           (2) VETERANS SERVICE ORGANIZATION.—The  
11           term “veterans service organization” means an orga-  
12           nization recognized by the Secretary for the rep-  
13           resentation of veterans under section 5902 of title  
14           38, United States Code.