1	VA TELEHEALTH DURING AND BEYOND COVID-19:
2	CHALLENGES AND OPPORTUNITIES IN RURAL AMERICA
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4	WEDNESDAY, JULY 29, 2020
5	United States Senate,
6	Committee on Veterans' Affairs,
7	Washington, D.C.
8	The committee met, pursuant to notice, at 2:03 p.m., in
9	Room SD-G50, Dirksen Senate Office Building, Hon. Jerry
10	Moran, Chairman of the Committee, presiding.
11	Present: Senators Moran, Boozman, Cassidy, Loeffler,
12	Tester, Hirono, and Sinema.
13	OPENING STATEMENT OF CHAIRMAN MORAN
14	Chairman Moran. Good afternoon, everyone. The
15	committee will come to order.
16	We are here today in this hearing to discuss the
17	Department of Veterans Affairs' use of telehealth as a
18	modality to deliver care to veterans, especially those in
19	parts of America that are rural, highly rural, or Tribal
20	lands.
21	For my entire time that I have been a Member of
22	Congress, I have been a proponent of telehealth as a way to
23	deliver care to veterans and, in fact, to all patients,
24	particularly those in Kansas, and especially those who live
25	in rural areas. It has great potential.

- 1 Currently, we see these capabilities being utilized for
- 2 an even greater share of veterans due to the pandemic of
- 3 COVID-19.
- 4 COVID-19 has unexpectedly accelerated the process of
- 5 expanding the VA's use of telehealth. In recent years, the
- 6 VA had advanced its capabilities, but in the spring of this
- 7 year, as the country and the VA prepared for the anticipated
- 8 spread of the novel coronavirus, telehealth was often the
- 9 only safe option to provide care.
- 10 The consolidation of resources at VA medical centers,
- 11 postponing non-urgent in-person care, and restrictions
- 12 placed on referrals to Community Care fueled a more
- 13 widespread use of telemedicine.
- 14 As we continue to move toward a new normal, it is
- 15 essential that the VA optimize the use of telehealth
- 16 delivery where it works best, build on the lessons learned
- 17 where it can be enhanced, and recognize the limits of its
- 18 utilization.
- 19 Telehealth has great promise, and the unexpected
- 20 expansion of telehealth has yielded great knowledge in the
- 21 last few months. There are many times where it is practical
- 22 for a veteran to see their provider through VA Video Connect
- 23 or even through just a conversation by phone. While this
- 24 flexible and time-saving modality can be great in many ways,
- 25 we know telehealth cannot entirely replace the need for

- 1 face-to-face medical appointments. This is true as it
- 2 relates to access to care in the community, and the VA must
- 3 ensure the full implementation of the MISSION Act to
- 4 increase access to Community Care is pursued.
- 5 The limitations of telehealth are also amplified for
- 6 those living in rural America or Indian Country. VA Video
- 7 Connect only works when you have a broadband connection at a
- 8 certain speed. In many parts of our country, that reliable
- 9 broadband service simply is not an option.
- 10 I am disappointed the VA chose not to participate in a
- 11 recent listening session led by this committee with key
- 12 stakeholders from across the medical community,
- 13 telecommunications industry, VSOs, and other Federal
- 14 agencies.
- 15 As of 2019, rural veterans make up approximately one-
- 16 third of VHA enrollees and are, on the average, older than
- 17 their urban veteran peers, tend to experience higher degrees
- 18 of financial instability, and often live with a greater
- 19 number of complex medical health needs and co-morbidities.
- 20 Many veterans in rural America and Indian Country live
- 21 prohibitively far from VA facilities, which underscores both
- 22 the need for innovative solutions on how to reach them and
- 23 the importance of access to Community Care.
- 24 For rural and tribal veterans, the geographic barriers
- 25 to VA care often go hand-in-hand with poor or nonexistent

- 1 connectivity to broadband necessary for high-quality care
- 2 via telehealth. I applaud the VA's outside-the-box thinking
- 3 with regard to creative partnerships with the private sector
- 4 and VSO community and the distribution of wireless devices
- 5 to isolated veterans.
- 6 Additionally, I am interested in learning from our
- 7 witnesses today, the progress the Department has made on
- 8 forming agreements with telecommunications companies to
- 9 provide subsidized short-term internet access to rural
- 10 veterans. This was a provision I was proud to champion in
- 11 the CARES Act in an effort to better serve the mental health
- 12 care needs of rural veterans, especially during a time of
- 13 social isolation during COVID-19, and look forward to
- 14 hearing the progress the VA has made on this front.
- 15 It is also important to note, in addition to
- 16 skyrocketing numbers of telehealth appointments, the VA has
- 17 also been called on to fulfill its Fourth Mission across 46
- 18 States, including my home State of Kansas, as well as the
- 19 District of Columbia, Puerto Rico, and the Navajo Nation.
- 20 As we look forward to both the near-term needs and
- 21 long-term goals, the VA should make certain that the
- 22 innovation of telehealth is utilized in the most efficient
- 23 and appropriate way.
- I look forward to hearing from all of our witnesses
- 25 today on these challenges and opportunities and how we can

- 1 work together to best leverage this modality to address
- 2 long-standing access to care issues.
- I understand that it has not been easy to adjust how
- 4 the VA delivers care, especially at the rapid pace the
- 5 COVID-19 pandemic has required. I thank the VA for its
- 6 work, and I thank them for being here today.
- 7 And I want to yield now to my colleague, Senator
- 8 Tester, who may be in the Indian Affairs Committee, where I
- 9 am also supposed to be.
- 10 Senator Tester?
- 11 OPENING STATEMENT OF SENATOR TESTER
- 12 Senator Tester. No. I have got a few minutes before
- 13 either one of us have to get there, but I want to thank you,
- 14 Mr. Chairman, for holding this hearing.
- 15 Chairman Moran. Jon, we need greater volume.
- Senator Tester. Good God. That is always a problem,
- 17 but I will work on it.
- I want to thank you, Mr. Chairman.
- 19 Chairman Moran. I am glad we raised the volume and
- 20 allow you to say that. I have never asked you to speak
- 21 louder to me before.
- 22 Senator Tester. Can you hear me now? I feel like an
- 23 internet provider.
- 24 Chairman Moran. I can hear you now.
- 25 Senator Tester. You can hear me?

- 1 Chairman Moran. Yes.
- 2 Senator Tester. Good deal.
- 3 Well, I will say it for the third time. I want to
- 4 thank you, Mr. Chairman, and I also want to thank our
- 5 witnesses for being here today.
- 6 VA's recent efforts to expand telehealth options
- 7 deserve a lot of praise. The Department has prioritized the
- 8 health and well-being of its patients while working to keep
- 9 its workforce safe, and for that, you need to be commended.
- 10 However, a 75 percent increase in daily telehealth
- 11 appointments as of May has not been without its challenges.
- 12 Today's hearing is going to offer us an opportunity to take
- 13 stock of where the VA is now and to discuss further steps
- 14 that can be made to improve the care provided to veterans.
- 15 I want to hear directly from the VA, the Nation's
- 16 largest integrated health care system, about the challenges
- 17 that it is facing and what it is doing to address them.
- In Montana, many vets, especially those in highly rural
- 19 areas, are accustomed to virtual appointments, but we need
- 20 to remember that not all veterans have access to smart
- 21 telephone technology or reliable internet access. To
- 22 address these technological shortcomings, I know the VA has
- 23 conducted nearly 6 million more telephone appointments with
- 24 veterans compared to the same period last year. What more
- 25 can we be doing to make these visits more valuable for the

- 1 patients and the providers, and how are providers coping
- 2 with a change in practice? We need to ensure that VA staff
- 3 is supported and have the tools that they need to adequately
- 4 care for our vets.
- 5 We especially need management to work with employees in
- 6 good faith to hear what the folks on the ground think about
- 7 virtual or telephone care and what suggestions they have for
- 8 improvement. That effort by the VA leadership will pay off
- 9 greatly, particularly when the health care system is
- 10 experiencing increased demand and has a staff at risk of
- 11 burning out as the coronavirus pandemic continues to rate.
- 12 As VA begins to reopen certain service lines in some
- 13 facilities, it will be important to monitor the shift from
- 14 telehealth appointments to in-person appointments. Many
- 15 veterans may still feel uncomfortable seeing their providers
- 16 face-to-face and will want to continue to utilize telehealth
- 17 services. We need to make sure that that opportunity and
- 18 the resources for that ongoing care are available.
- 19 And as hotspots and surges move from one location to
- 20 another, VA's ability to expand and retract its telehealth
- 21 capabilities will be critical. Therefore, it will be
- 22 important to monitor whether the CARES Act funding is
- 23 adequate to meet ongoing telehealth demand or if the
- 24 successor COVID packages will need to include additional
- 25 emergency funding to provide these services to veterans, and

- 1 we will need a good accounting of where the appropriated
- 2 funds are being spent in order to make informed decisions on
- 3 a path forward.
- I want to again thank the Chairman, and I want to thank
- 5 the VA team for being here and being a part of this
- 6 conversation. I look forward to this hearing.
- 7 Chairman Moran. Senator Tester, thank you very much.
- 8 We are going to take a pause. So we will stand in
- 9 recess just for a moment while we fix one of our own
- 10 technical glitches so we can hear our witnesses who are
- 11 appearing virtually.
- 12 [Recess.]
- 13 Chairman Moran. So the committee will resume its work.
- 14 Thank you, Senator Tester, for your comments, and let
- 15 me now introduce the witnesses from the Department of
- 16 Veterans Affairs.
- 17 Dr. Kameron Matthews is the Assistant Under Secretary
- 18 for Health for Community Care, Veterans Health
- 19 Administration. Dr. Kevin Galpin is the executive director
- 20 of Telehealth Services, Office of Connected Care, Veterans
- 21 Health Administration; Dr. Thomas Klobucar, executive
- 22 director, Office of Rural Health, Veterans Health
- 23 Administration; and Mr. Eddie Pool, the executive director,
- 24 Solutions Delivery, IT Operations and Services, Office of
- 25 Information and Technology, Department of Veterans Affairs.

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I thank you all for being here in person or virtually
 2 by connectivity, and we are grateful for your presence.
        Dr. Matthews, I understand you are speaking for the
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4 group of VA witnesses today instead of individual statements
 5 from each of our witnesses. As such, you are now recognized
 6 for 5 minutes to delivery your testimony.
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- 1 STATEMENT OF KAMERON MATTHEWS, MD, ASSISTANT
- 2 UNDERSECRETARY FOR HEALTH FOR COMMUNITY CARE,
- 3 VETERANS HEALTH ADMINISTRATION; ACCOMPANIED BY
- 4 KEVIN GALPIN, MD, EXECUTIVE DIRECTOR OF TELEHEALTH
- 5 SERVICES, VETERANS HEALTH ADMINISTRATION; THOMAS
- 6 KLOBUCAR, PhD, EXECUTIVE DIRECTOR, OFFICE OF RURAL
- 7 HEALTH, VETERANS HEALTH ADMINISTRATION; AND EDDIE
- 8 POOL, EXECUTIVE DIRECTOR, SOLUTION DELIVERY, IT
- 9 OPERATIONS AND SERVICES, OFFICE OF INFORMATION AND
- 10 TECHNOLOGY, U.S. DEPARTMENT OF VETERANS AFFAIRS
- 11 Dr. Matthews. Thank you so much, sir.
- 12 Good afternoon, Chairman Moran, Ranking Member Tester,
- 13 and distinguished members of the committee. I appreciate
- 14 the opportunity to discuss VA's telehealth activities during
- 15 the COVID-19 pandemic.
- 16 I am accompanied today by Dr. Kevin Galpin, executive
- 17 director of Telehealth Services in the Offices of Connected
- 18 Care; Dr. Thomas Klobucar, executive director of the Office
- 19 of Rural Health; and Mr. Eddie Pool, executive director,
- 20 Office of Information and Technology.
- 21 This is a transformational time in U.S. health care,
- 22 accelerated by the unprecedented challenge of the COVID-19
- 23 pandemic. VA is proud to be leading the response to COVID-
- 24 19 beside our Federal partners. As a result of early
- 25 proactive planning and the unmatched dedication and

- 1 resilience of the VA workforce, we are continuing to deliver
- 2 excellence for the more than 9 million veterans who entrust
- 3 us with their care.
- In addition, we consider it a privilege to be the
- 5 backstop to the Nation's health care system, serving veteran
- 6 and civilian Americans in 46 States and the District of
- 7 Columbia through our Fourth Mission, providing testing and
- 8 supplies, and deploying more than 1,000 personnel in support
- 9 of community facilities in areas of the Nation most severely
- 10 affected by COVID-19.
- 11 VA has been open throughout the pandemic for all in-
- 12 person care where clinical urgency rises above the risk of
- 13 COVID-19, and we are now expanding in-person services are
- 14 more than 100 sites.
- 15 We are grateful for the opportunity today to discuss a
- 16 key area where VA's early and proactive commitment to
- 17 innovation and health care delivery is paying significant
- 18 dividends for those we serve; that is, telehealth. VA has
- 19 long been recognized as a national leader in telehealth, and
- 20 together with our strategic partners, we are rapidly
- 21 advancing our vision to leverage telehealth to enhance the
- 22 accessibility, capacity, quality, and experience of VA
- 23 health care for veterans, their family members, and their
- 24 caregivers anywhere in the country.
- 25 Continued expansion and deep integration of telehealth

- 1 into clinical and technical operations is an essential
- 2 element of our strategy. Telehealth can make it easy and
- 3 enjoyable for veterans to partner with VA in optimizing
- 4 health, and it can enhance the delivery of health care,
- 5 enabling expert consultation, facilitating remote management
- 6 of acute and chronic conditions, and enhancing coordination
- 7 of care.
- 8 VA's early investment in virtual technologies,
- 9 including our patient portal, My HealtheVet, provided a
- 10 solid foundation for VA's agile and effective response to
- 11 COVID-19. More than 60 percent of primary care and mental
- 12 health providers had already used video telehealth prior to
- 13 the pandemic, and VA delivered more than 2 million episodes
- 14 of care through telehealth in fiscal year 2019, with
- 15 approximately a third of the veterans served living in rural
- 16 areas.
- 17 In a matter of weeks, at the beginning of this
- 18 pandemic, that solid foundation enabled us to increase video
- 19 telehealth delivery to veterans' homes by more than 1,000
- 20 percent. We have delivered more than 9 million additional
- 21 virtual care interactions this year over last year, and the
- 22 numbers continue to grow.
- 23 Achieving this progress required strong cross-
- 24 functional partnerships. The Veterans Health Administration
- 25 and the Office of Information and Technology have worked

- 1 closely at all levels of the organization to address and
- 2 stay ahead of the anticipated increase in demand for virtual
- 3 care. Our IT colleagues strengthen and enhance the existing
- 4 environment and are continuously monitoring and optimizing
- 5 its performance. New and enhanced capabilities improve
- 6 telehealth visit performance and quality, and new scalable
- 7 options expanded access, tripling the concurrent use of
- 8 capacity of VA's video telehealth platform and enabling care
- 9 delivery in a location of a veteran's choosing, such as at
- 10 home.
- 11 Importantly, amidst the collective stress of this time,
- 12 this capacity has allowed VA to provide over 1.5 million
- 13 telemental health visits to more than 400,000 veterans so
- 14 far this year. We want each veteran to know that VA is here
- 15 for them, that we will meet them where they are, and that we
- 16 believe in their resilience.
- 17 Expanded capacity has also advanced our other critical
- 18 operations, including the tele-Intensive Care Unit program,
- 19 which brings remote monitoring and consultation to augment
- 20 care teams at the bedside of critically ill patients, and
- 21 meaningfully, the benefits of added technical capacity are
- 22 not just clinical. This also enables personal connectedness
- 23 for veterans residing in community living centers or even
- 24 hospitalized to connect with loved ones.
- 25 VA has continued to work with Tribes and Indian Health

- 1 Service to develop standardized processes to ensure that
- 2 veterans who require care among the various health care
- 3 systems receive one coordinated approach in getting the
- 4 services they need in the environment they choose. VA is
- 5 planning a Tribal Consultation later this summer with the
- 6 Tribes to deploy the approved plan.
- 7 VA appreciates the continued support of Congress
- 8 regarding telehealth, including through the recent
- 9 Coronavirus Aid Relief and Economic Security Act, which
- 10 provided the supplemental funding needed for VA to invest in
- 11 enhancing and expanding our systems and technology.
- 12 Recent legislation such as the MISSION Act, which
- 13 authorized Anywhere to Anywhere telehealth, has also been
- 14 pivotal to that advancement.
- 15 VA is committed to providing excellence for each
- 16 veteran in our care, even and especially during these
- 17 unprecedented times. We will continue to lead the way
- 18 forward, and we are grateful for your continued support, as
- 19 it is essential to provide care for veterans and their
- 20 families.
- 21 This concludes my testimony. My colleagues and I are
- 22 prepared to answer any questions that you may have.
- 23 [The prepared statement of Dr. Matthews follows:]

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- 1 Chairman Moran. Doctor, thank you very, very much, and
- 2 thank you to your colleagues for joining you.
- I want to ask my question to Dr. Galpin, at least my
- 4 initial question.
- 5 Could you detail for the committee the amount of CARES
- 6 Act funding that has been spent to date on the total
- 7 allocated for VA telehealth services?
- 8 And in addition to that, I have been exploring with the
- 9 VA for several months now, the issue of the amount of money
- 10 that was allocated to the VA in the CARES Act, which gave
- 11 the VA authority to form agreements with telecommunication
- 12 companies to provide short-term complimentary internet
- 13 services to rural veterans, and generally, when I have those
- 14 conversations -- let me get an answer to your first question,
- 15 and then I will follow up with my second one related to that
- 16 topic.
- 17 So total amount of money spent compared to what was
- 18 allocated under the CARES Act?
- 19 Dr. Galpin. [inaudible] --providers during the
- 20 pandemic. So far, since March 1st and through July 15th, we
- 21 have spent over \$69 million on COVID-related requirements,
- 22 of which \$57.8 million came from the CARES Act funding.
- 23 We have used that to provide over 30,000 4G-connected
- 24 iPads to veterans. For providers, we have bought 12,000
- 25 iPads, 24,000 webcams, 22,000 headsets, 10,000 speakers. We

- 1 have expanded our help desk. That was a big challenge for
- 2 us early on. It was just the amount of calls we were
- 3 getting to the help desk as we expanded. We practically
- 4 quadrupled the staff there.
- 5 We are funding some research to make sure we learn from
- 6 this event, and we are expanding our telecritical care
- 7 program with that funding as well. So, yeah, that has been
- 8 critical, but the number, I think you are looking for is
- 9 just over \$57 million so far.
- 10 Chairman Moran. \$57 million so far out of the amount
- 11 that was appropriated which was what?
- Dr. Galpin. Ours was about \$250 million. It included
- 13 teleradiology as well, and a large chuck of that was for the
- 14 telecritical expansion, which we are just about to
- 15 undertake.
- 16 Chairman Moran. Thank you very much.
- 17 The second part of this question is, when I have raised
- 18 these topics before, I generally hear about iPads and
- 19 Walmart. What I have not found an answer to is, How did the
- 20 VA utilize that provision to create agreements with
- 21 telecommunications company to provide services to rural
- 22 veterans?
- Dr. Galpin. Yeah, it is a great question.
- 24 Fortunately, we have an office, a Strategic Partnership
- 25 Office, and we have been working really for a while now to

- 1 develop partnerships with organizations, with internet
- 2 service providers or cellular providers to try and expand
- 3 connectivity to veterans in rural communities, wherever they
- 4 may be.
- 5 In telehealth, we realized when we were trying
- 6 launching our Anywhere to Anywhere initiative that that was
- 7 critical. We could build these fantastic programs, but if a
- 8 veteran cannot receive it on the other end, it does not make
- 9 a difference.
- 10 So we already have partnerships with T-Mobile, with
- 11 Sprint which is owned by T-Mobile, with Verizon, with
- 12 SafeLink by TracFone help support veterans. We are using VA
- 13 Video Connect to make data.
- 14 As you know, as you mentioned, we have partnerships
- 15 with Walmart, with veterans service organizations, and with
- 16 Philips to develop our ATLAS sites in rural communities
- 17 where veterans do not have internet access or therapeutic
- 18 environment.
- 19 We have partnerships with Microsoft. Microsoft is
- 20 helping us outline the areas in the country using both our
- 21 data and FCC data when we have a population of veterans that
- 22 do not have access to internet, and then they are going to
- 23 help us go and identify additional partnerships to bring in
- 24 Airband internet into those areas and help with digital
- 25 scaling.

- 1 Following the CARES Act, we did actually get some
- 2 companies from the committee who are interested in
- 3 partnering with us. We have met with those. A lot of them
- 4 are interested in helping out with the ATLAS program. I
- 5 think that seems to be a real strong concept that people
- 6 want to support.
- 7 The other area, which is great, is helping us co-
- 8 promote the FCC Lifeline program. FCC Lifeline is a program
- 9 a lot of veterans qualify for. We think it may be
- 10 underutilized in the veteran population, and so we want to
- 11 make sure veterans get that benefit. It is a subsidy of
- 12 \$9.25 a month for their internet or phone service, but if
- 13 they are in Tribal or Native land, they can get up to \$34.25
- 14 a month.
- So we are trying to reach out to more partnerships. In
- 16 the next couple weeks, we are going to be releasing an RFI,
- 17 Request for Information, to go out publicly to look for
- 18 other companies that want to partner with us. We feel there
- 19 is probably more people out there than we have been able to
- 20 identify so far that would like to help out the scenario.
- 21 I mean, it is amazing. Honestly, since we started the
- 22 work with the Partnership Office, many companies are just
- 23 absolutely ready to say yes when we talk about supporting
- 24 veterans in the digital divide. It is an issue that people
- 25 recognize really needs a broad coalition and a lot of

- 1 support.
- 2 Chairman Moran. Thank you, Dr. Galpin.
- 3 Let me ask you. I assume that if I ask my staff to
- 4 delve deeper into the details of those partnerships, you and
- 5 your team would be cooperative in providing us that
- 6 information.
- 7 Dr. Galpin. Yeah. We would love to collaborate with
- 8 you and your team on this. Again, this is a big issue and
- 9 very important to us.
- 10 Chairman Moran. Thank you for your efforts and your
- 11 testimony.
- 12 Let me ask just a question that is worth more than the
- 13 time I have. But, Dr. Matthews, can you explain how
- 14 expanded telehealth services will impact access standards
- 15 for community care?
- 16 Dr. Matthews. Sure. This was--
- 17 Chairman Moran. Go ahead.
- Dr. Matthews. Sorry.
- 19 Chairman Moran. You anticipated my question.
- 20 Dr. Matthews. Yeah. This was actually a very early
- 21 conversation, actually, that I had with Dr. Galpin and
- 22 others in VA, how could--how should, actually, we approach
- 23 the eligibility standards.
- 24 Currently, telehealth, unfortunately, does not impact
- 25 them, and unfortunately, I mean, in the sense that it

- 1 actually would take some regulatory change, so we could not
- 2 do really any quick changes during the pandemic.
- 3 The idea is that telehealth is offered. If a veteran
- 4 accepts that care, it will, of course, be coordinated, but
- 5 otherwise it does not affect their eligibility. Eligibility
- 6 is only determined by face-to-face services at this point.
- 7 Chairman Moran. Thank you very much.
- 8 When you say at this point, you are suggesting there is
- 9 a change coming?
- 10 Dr. Matthews. There is always at least
- 11 reconsideration. I think you would expect us to continue to
- 12 improve upon how we provide access, and if telehealth--
- 13 especially in specialty services is available and especially
- 14 with our quality of care and when, of course, it is
- 15 clinically appropriate. I think there is always going to be
- 16 consideration that perhaps telehealth would be a major,
- 17 meaning primary form of delivery. It could never replace
- 18 face-to-face 100 percent. That is in no way the concept
- 19 there, but perhaps initial consultation, follow-up visits,
- 20 and the like. So it would be actually as the MISSION Act
- 21 promotes more of an integrated platform with face-to-face
- 22 care in the community.
- 23 Chairman Moran. Thank you.
- 24 Senator Manchin?
- 25 Senator Manchin. Thank you, Mr. Chairman. I

- 1 appreciate it very much, and thank you, Doctor, for being
- 2 here.
- I have introduced the HOTSPOTS bill, which would expand
- 4 our Government's ability to purchase and distribute
- 5 internet-connected devices to libraries and low income in
- 6 rural areas, and I encourage my Senate colleagues really to
- 7 look into this. And, hopefully, we get this into the next
- 8 package we are working on right now for the COVID relief
- 9 package.
- 10 So many rural areas, especially rural Appalachia, does
- 11 not have any connectivity whatsoever, but we have been able
- 12 to hotwire, basically, a wireline into all rural libraries.
- 13 This would allow--if a hotspot could be given to a veteran,
- 14 they would be able to connect for telehealth. Right now,
- 15 they cannot. All they are doing is audio health.
- So my question, can you give me a sense of where all
- 17 these--you spent \$38.9 million, I am understanding, from the
- 18 CARES Act on telehealth initiatives and equipment for both
- 19 veterans and providers. You all reported distributing more
- 20 than 46,000 iPads to veterans and providers for accessing
- 21 and facilitating telehealth appointments and also reported
- 22 an additional 22,000 iPads are on order.
- 23 So my question would be, Can you give me a sense of
- 24 where all the devices are going? Are they all network-
- 25 enabled? I want to make sure that, hopefully, my State of

- 1 West Virginia is getting its fair share, and can you share a
- 2 report of where they have been distributed?
- 3 Can anybody speak to that?
- 4 Dr. Galpin. I can speak to that. I do not have that
- 5 data with me, but we have -- we can get that breakdown for you
- 6 after the hearing, if we can take that back for the record
- 7 as to where they are distributed.
- 8 Senator Manchin. Can you also determine where the VA
- 9 telehealth infrastructure resources are going and how you
- 10 are helping veterans with high-speed internet access? That
- 11 is what we are having problems with. There is no use to
- 12 have an iPad if you have no connectivity. So I hope you are
- 13 looking at--
- 14 Dr. Galpin. Correct.
- 15 Senator Manchin. --the challenges that we have.
- 16 Whether it is rural West Virginia, rural Arkansas, rural
- 17 North Carolina, rural Kansas, wherever it may be, we have
- 18 got problems, and to get quickly to help these people,
- 19 HOTSPOTS would be the quickest way we can get them set up to
- 20 something.
- 21 Dr. Galpin. Yeah. Let me provide some feedback on
- 22 that. I think that was a question about what we are doing.
- 23 So let me go through the broader list because you are
- 24 absolutely right. This is a critical issue for us, and it
- 25 is impossible for us to deliver telehealth services where

- 1 there is not internet connectivity.
- There was an FCC report that was released last year
- 3 that was released last year that said 2.2 million veteran
- 4 households do not have fixed or mobile broadband internet.
- 5 Senator Manchin. First of all, if I can correct you on
- 6 one thing. We have proven the FCC maps are totally
- 7 incorrect. They are totally incorrect. That is why we are
- 8 holding up some of their money until they get the maps
- 9 corrected. So I hope you are not working off of their old
- 10 maps because they have even agreed they are incorrect.
- 11 Dr. Galpin. Well, I think irrespective of whether we
- 12 are looking at the maps, we recognize that this is a
- 13 problem. I mean, for the reason that you just described,
- 14 when we talk to our providers and get their satisfaction
- 15 surveys back--we just had one from one of our VISNs where
- 16 they interviewed or got feedback from 1,600 providers, and
- 17 one of the biggest challenges they face is the veteran not
- 18 have the internet or the equipment on their end. And that
- 19 is, again, why we launched an initiative to bridge the
- 20 digital divide for veterans.
- 21 I can tell you it is something we cannot do alone. I
- 22 mean, this is a huge issue, and the VA is not going to solve
- 23 it alone. That is why we need cross-administration,
- 24 collaboration with Congress, public-private sectors. There
- 25 is a tremendous amount of work to do.

- 1 Senator Manchin. Well, I know you have all used
- 2 solutions. One of your solutions was offering veterans to
- 3 use store for telehealth options at places like Walmart,
- 4 VFWs, American Legion halls through the ATLAS technology.
- 5 The idea is that since a veteran does not have access to
- 6 broadband at home, their local Walmart, VFW, American Legion
- 7 would have better broadband.
- 8 While it sounds promising, you have only opened six
- 9 ATLAS sites in five States, and unfortunately--
- 10 Dr. Galpin. That is correct. So--
- 11 Senator Manchin. So what is the VA's plan to expand
- 12 these telehealth sites?
- Dr. Galpin. So the ATLAS program, we think is very
- 14 promising. Again, that is a public-private partnership that
- 15 we have been working on.
- What we have done--and going back to your library
- 17 concept--we have created a scheduling package, a scheduling
- 18 system so that we can identify if there is an ATLAS site
- 19 near a veteran. So we can set up libraries via a set of
- 20 sites, Walmart sites. Wherever we have a therapeutic
- 21 environment, internet connection, and veterans in that area,
- 22 we can establish this.
- Now, we were beginning to open these sites, and we had
- 24 a plan to get, I think, 11 prior to COVID. We did
- 25 temporarily shut them down due to infectious disease

- 1 concerns. We are now beginning to open them back up. The
- 2 first one that opened was in Eureka, Montana. The Walmart
- 3 sites are expected to open up by mid-August, and then we
- 4 will continue on with the progression.
- 5 But we agree. I mean, this is a huge issue. We need
- 6 to get the services out there, and there is a lot of
- 7 veterans that either do not have the connectivity in their
- 8 home or the home is not a therapeutic environment. And
- 9 these type of ATLAS locations that can be in their
- 10 community, if not their home, would serve both needs.
- 11 So this is a huge issue for us, and we are on the same
- 12 page, as we need to solve it.
- 13 Senator Manchin. Well, let me just say as a State with
- 14 a high percentage, one of the highest percentages of
- 15 veterans, and a very patriotic State like all of our States
- 16 are, but West Virginia has a very high percentage. If you
- 17 want to try something and see if it works, try West Virginia
- 18 because if it will work in our hills and mountains and
- 19 valleys, it will work anywhere.
- 20 Dr. Galpin. I appreciate that. Thank you.
- 21 Chairman Moran. Senator Manchin, thank you.
- 22 I recognize Senator Boozman.
- 23 Senator Boozman. Thank you, Mr. Chairman, and thank
- 24 you all for being here with your testimony.
- I want to give you a pat on the back. I believe in

- 1 Central Arkansas, the VA there, it is up 1,000 percent, and
- 2 the Veterans Health Care System of the Ozarks, I think it is
- 3 up approximately almost 4,400 percent in regard to their
- 4 ability to do telemedicine. So they truly are leading in
- 5 the area, and we appreciate your support as we go forward.
- 6 Senator Manchin was talking about the partnerships and
- 7 things. Dr. Galpin, in the areas where the partnerships
- 8 exist, even though there is not that many, are you seeing an
- 9 increase in veterans using VHA to receive their health care?
- 10 Is it working in the areas that are actually set up?
- [No response.]
- 12 Senator Boozman. Maybe our technology is not working.
- 13 Chairman Moran. Dr. Galpin, are you there?
- 14 [No response.]
- 15 Chairman Moran. Dr. Matthews?
- 16 Senator Boozman. Yes.
- 17 Dr. Matthews. I unfortunately cannot speak to numbers.
- 18 Dr. Galpin. I do not know if anyone is having an
- 19 issue, but we have not heard the questions or any of the
- 20 comments in the last few minutes.
- 21 Mr. Klobucar. I have not either.
- 22 Chairman Moran. Can you hear now?
- 23 Mr. Klobucar. I have not heard this time.
- 24 Chairman Moran. Can you hear now?
- 25 Senator Boozman. It is the story of my life.

- 1 Dr. Galpin. Yes.
- Mr. Klobucar. We got it now. We can hear now.
- 3 Senator Boozman. Okay. Good enough.
- What I was saying was that, first of all, we have had a
- 5 tremendous increase in Arkansas. We are very proud of that.
- 6 They are doing a great job, and we just appreciate all that
- 7 is being done in that area.
- 8 Senator Manchin talked about the partnerships. We
- 9 would like to have more. In the areas, though, that we are
- 10 actually doing the partnerships, what are the results? Are
- 11 we seeing a significant increase in veterans using VHA as a
- 12 result of that to get their health care?
- Dr. Galpin. I think I can address that, that question.
- 14 Senator Boozman. Yes.
- 15 Dr. Galpin. The partnerships for the past couple years
- 16 have been focused on getting more video telehealth services
- 17 out to veterans, and we had a strong program prior to this
- 18 year. Last year, we did over 2.6 million episodes of
- 19 telehealth care to over 900,000 veterans.
- 20 But what you have seen happen this year has been just
- 21 incredible growth with the pandemic. So already this year-
- 22 and as we all know, this year is not over yet -- we have
- 23 already done 3.6 million episodes of care to 1.2 million
- 24 veterans. We have seen our use of Video Connect into the
- 25 home, which is our platform that does deliver the video

- 1 telehealth to the veteran. We have seen that grow by about
- 2 2,000 encounters a day to over, now touching, 32,000
- 3 encounters a day. It is over 1,000 percent increase.
- Fortunately, with the public-private partnerships, we
- 5 have been able to advertise. We have been able to purchase
- 6 more equipment. So we are seeing the growth out there. We
- 7 are seeing that veterans are adopting the technology.
- 8 We had some really nice feedback. The Veterans
- 9 Experience Office just interviews several veterans, about 43
- 10 in hour-long interviews. Overwhelmingly like telehealth,
- 11 they prefer it over telephone because it makes them feel
- 12 more connected to their providers and more comfortable with
- 13 the visit.
- 14 So I think we are getting the word out there. The
- 15 public-private partnerships have been critical in helping us
- 16 communicate, to advertise, and again, getting the veterans
- 17 some of the services that they otherwise might struggle to
- 18 get.
- 19 Senator Boozman. Right. So you are truly the industry
- 20 leader in the sense of doing telehealth and doing a great
- 21 job. Your numbers are way up.
- I guess my next question--and you partly addressed it--
- 23 do we have enough data? Do we have the metrics? Not just
- 24 the--you know, I like this on-the-phone type approach, but
- 25 do we have the metrics on telehealth services to know that

- 1 the quality of care and the outcomes of that care are
- 2 better, worse, or equivalent to traditional in-person care?
- 3 Dr. Galpin. Yeah. There has been a good amount of
- 4 research on this. So when you look at an area that I think
- 5 is really important to us like telemental health, there is
- 6 consistent research that shows that the quality of the
- 7 telemental health visit is equivalent to care in person, and
- 8 that crosses populations in the studies from civilians to
- 9 veterans.
- 10 We also have regular feedback from our veterans. So we
- 11 do veteran satisfaction surveys to see how their experience
- 12 is, and that is a little different than the outcome.
- But, in general, particularly pre-COVID, we saw very
- 14 high satisfaction scores in telehealth: 96.9 percent in
- 15 quality this year prior to March 1st, 87.9 in overall
- 16 satisfaction, 87.3 in trust.
- 17 Now, we have seen some dips in some of those
- 18 satisfaction scores since COVID in the 3 to 5 percent range,
- 19 but we had some action to help out with that going forward
- 20 that we are excited about.
- 21 In addition, we just, at one of our VISNs, interviewed
- 22 providers and asked about the quality there as well, and I
- 23 think it was about 77.4 of the providers that do telehealth
- 24 care was equivalent or better quality than delivering care
- 25 in person with masks, and 81 percent felt that the care was

- 1 more efficient or equal to delivering care in person with
- 2 masks. And that actually exceeded the efficiency, exceeded
- 3 care via telephone.
- 4 So there are a lot of people that have studied this in
- 5 the area--particularly in the area of mental health, and
- 6 they do see that it is equivalent to traditional in-person
- 7 care.
- 8 Senator Boozman. Thank you, Dr. Galvin.
- 9 Thank you, Mr. Chairman.
- 10 Chairman Moran. Thank you, Senator Boozman.
- 11 Senator Hirono?
- 12 Senator Hirono. I was just listening to you, Dr.
- 13 Galpin, talking about surveying veterans. Have you surveyed
- 14 any veterans in Hawaii as to how they feel about telehealth?
- 15 Dr. Galpin. I am fairly positive we have. We
- 16 distribute surveys after our video visits. I do not have
- 17 the breakdown here, but we can provide a breakdown. I think
- 18 it is by VISN facility. So we can certainly get that
- 19 information to you.
- 20 Senator Hirono. I would be curious to know, because I
- 21 remember when the veterans are first given the option of
- 22 doing remote telemedicine or some fashion of it. And I
- 23 remember talking with veterans, albeit this was maybe a
- 24 decade ago, and a number of them were quite resistant. And
- 25 I think that what you are seeing, what you are telling me is

- 1 that more of them are becoming used to this form of getting
- 2 care, and that they consider it to be good, if not adequate.
- 3 Dr. Galpin. Yeah. Again, I will point to that
- 4 Veterans Experience Office survey. That the veterans they
- 5 interviewed, again, it was a small number, and I do not
- 6 think that survey included anyone in Hawaii, but there was
- 7 an overwhelming positive response to telehealth. Again,
- 8 they preferred it over telephone because it made them feel
- 9 more connected to the providers.
- 10 In general, I would say that this pandemic has been
- 11 eye-opening to people, I think providers and veterans alike.
- 12 I mean, we have had thousands of providers do this for the
- 13 first time, thousands--hundreds of thousands of veterans do
- 14 it for their first time, and I think people have recognized
- 15 the value. And they appreciate the type of services you get
- 16 through the video modality.
- 17 Senator Hirono. So Senator Joni Ernst and I really
- 18 pushed for telehealth across State lines, so providers
- 19 across State lines could provide those services, and that
- 20 this provision was included in the MISSION Act.
- 21 This is for Dr. Matthews. In your testimony, you noted
- 22 that this authority to go across State lines to provide
- 23 services is pivotal for telehealth delivery for veterans.
- 24 So could you provide a little bit more detail on how
- 25 this kind of authority has extended access to health care,

- 1 and is there any particular type of health care that
- 2 particularly benefits from telehealth? And how many
- 3 providers across State lines have utilized this authority to
- 4 provide services to people outside of the State in which
- 5 they practice? Dr. Matthews?
- 6 Dr. Matthews. Sure. I will definitely need to defer
- 7 the majority of that question back to Dr. Galpin, but
- 8 overall, just to note within the Community Care program, we
- 9 had at the onset of the pandemic in similar timing with CMS,
- 10 did extend telehealth coverage within our Community Care
- 11 episodes of care. So while we are also organizing it at
- 12 massive quantities within the VA, it is available through
- 13 our Community Care network as well too, including urgent
- 14 care.
- 15 But, Dr. Galpin, if you want to speak more about the
- 16 provider concerns?
- Dr. Galpin. Yes, absolutely. And I will start out by
- 18 just saying that the MISSION Act was absolutely critical for
- 19 allowing us to move forward. That authority, which we call
- 20 our Anywhere to Anywhere authority, allows us to feel
- 21 comfortable delivering care on and off Federal property.
- So when we look at VA Video Connect, irrespective of
- 23 the State laws, our providers are able to deliver care into
- 24 a veteran's home. So it allows us to make care more
- 25 accessible. It allows us to take the care that was being

- 1 delivered in a community outpatient clinic and do it at that
- 2 Walmart site, take it to the veteran's home, help them get
- 3 health care in the community.
- 4 The other big thing, though, and--oh, go ahead.
- 5 Senator Hirono. Well, I wanted to know. Do you have a
- 6 sense of how many providers are doing, providing this kind
- 7 of care across State lines?
- 8 Dr. Galpin. I do not have that number specifically.
- 9 Senator Hirono. Are there participants?
- 10 Dr. Galpin. I do not have that--
- 11 Senator Hirono. Do you know whether there are
- 12 thousands? If you have some idea? But if you do not, we
- 13 move on because the fact is that it has expanded, telehealth
- 14 accessibility.
- So for Dr. Matthews again--I am sorry.
- Did you want to add something else before I go on to
- 17 the next question? If not, I am going to the next question.
- 18 One of the questions I have--I think I am running out
- 19 of time. So if you do not mind. Citizens of the Freely
- 20 Associated States--that would be the Republic of Marshall
- 21 Islands, Federated States of Micronesia, Republic of Palau--
- 22 they serve in the U.S. military, and do so and retire then
- 23 like the U.S. citizens, yet the VA cannot provide direct
- 24 services to these veterans because they are prohibited from
- 25 doing so in foreign nations, that this includes prohibition

- 1 against providing telehealth services.
- 2 So I would like to know. I mean, we need to do a
- 3 statutory change in order to enable at least telehealth
- 4 services to be provided to these citizens; is that correct?
- 5 And have you--
- 6 Dr. Galpin. Yes.
- 7 Senator Hirono. --considered the feasibility of making
- 8 that statutory change so at least telehealth services can be
- 9 provided?
- 10 Dr. Galpin. So I can address that. So, yes, it would
- 11 require statutory change, starting with USC 1724. At
- 12 present, we are prohibited from providing care
- 13 internationally, and that is any type of care.
- 14 We have thousands of veterans who utilize the VA
- 15 system, who live internationally. They come to a State or
- 16 to a Territory to get care, but then they return home. And
- 17 to those veterans, we cannot provide the same type of
- 18 service that we provide to a veteran in a State. They have
- 19 to come for care in a State. So it would require--
- 20 Senator Hirono. Yes, I understand all that.
- 21 Dr. Galpin. --statutory change.
- 22 Senator Hirono. Would you support--would the VA
- 23 support a statutory change to enable this kind of service to
- 24 be provided?
- Dr. Galpin. I can tell you that we have certainly

- 1 looked at it. I really cannot get ahead of the Department's
- 2 opinion on it. So I think that is something we would have
- 3 to take back and have a broader discussion with our
- 4 leadership on.
- 5 Senator Hirono. Please do that because I think it is
- 6 what we owe the citizens of these countries to provide them
- 7 some level of health care.
- 8 So one more question. I do not know what my time is,
- 9 Mr. Chairman.
- 10 Senator Boozman. [Presiding.] It is out.
- 11 Senator Hirono. Well, there you go.
- Do you mind if I just ask one more short question, Mr.
- 13 Chairman?
- 14 Senator Boozman. One really short one. Thank you.
- 15 Go ahead.
- 16 Senator Hirono. This is for Dr. Klobucar about
- 17 connectivity in Pacific Islands, and while that has
- 18 improved, many communities in the Pacific--while it has
- 19 improved, many communities -- sorry -- in the Pacific Islands
- 20 still lack sufficient connectivity for telehealth. What is
- 21 the VA doing to improve internet connectivity for extremely
- 22 remote and rural island locations like those in the Pacific
- 23 Islands? Very briefly, are you doing anything to address
- 24 that concern?
- 25 Mr. Klobucar. Hi. I am hoping you can hear me.

- 1 As Dr. Galpin outlined before, we are seeking to work
- 2 with community partners to make an attempt to do that and
- 3 also investigating the possibility for local hotspots.
- 4 Senator Hirono. Uh-huh.
- 5 Mr. Klobucar. But that work is ongoing, and I do not
- 6 know, Dr. Galpin, if you can elaborate any more on that.
- 7 Dr. Galpin. I do not have too much to offer beyond
- 8 what you said.
- 9 I think the key is that this really needs a broad
- 10 leadership coalition. I do not think we can take this on
- 11 and get to where we need to be for veterans. I think we
- 12 need to collaborate with Congress, committee, across
- 13 administration, other Federal agencies to really reach the
- 14 end zone on this really critical issue.
- 15 So we would look forward to working with you all more
- 16 on this, again, to get to where we need to be.
- 17 Senator Hirono. Thank you very much.
- 18 Thanks, Mr. Chairman.
- 19 Senator Boozman. Thank you, Senator Hirono.
- 20 Senator Cassidy?
- 21 Senator Cassidy. Thank you all.
- Dr. Galpin, I am interested in the--we have spoken
- 23 about outcomes. An earlier question was about the outcomes
- 24 of telemental health, for example, versus those in person.
- 25 In some institutions, I know there has been a real

- 1 problem with missed appointments, and I am interested
- 2 whether compliance has actually improved or not. Is the
- 3 reason for the noncompliance formally because someone just
- 4 could not get there on time, but now they have taken care of
- 5 that with telemental health, or is it just that their life
- 6 is too disorganized to show up on time for anything? What
- 7 have you all learned about that?
- 8 Dr. Galpin. There is probably a good amount of studies
- 9 on that, that I cannot quite today, but that is something we
- 10 could find for you and bring back for the record.
- I was just going to look up--because I know we did a
- 12 study for our tablet program, and let me just provide some
- 13 of the data here that I have in my notes. So tablet
- 14 recipients experienced an increase of 1.94; for
- 15 psychotherapy encounters, an increase of 1.05; medication
- 16 management visits, an 18.5 percent increase; and their
- 17 likelihood of receiving recommended mental health care
- 18 necessary or continued care in the 20.24 percent increase in
- 19 their missed opportunity rate in a 6-month period following
- 20 the receipt of a tablet.
- 21 Senator Cassidy. I am sorry. So there is an increased
- 22 missed opportunity rate or a decreased missed opportunity
- 23 rate?
- 24 Dr. Galpin. Decrease. I am sorry. I misquoted my own
- 25 reading here. Decrease, 20.24 percent decrease in their

- 1 missed opportunity rate in that 6-month period.
- 2 Senator Cassidy. Now, is there any--
- 3 Dr. Galpin. So, you know, again, their--
- 4 Senator Cassidy. It is pretty soon to tell, but I
- 5 would be curious. Clearly, veteran suicide has been a risk,
- 6 and we have had different strategies of how to reach people.
- 7 The ability to reach online might be something which would
- 8 augment a telephone hotline. Has there been any effort to
- 9 look at that, or is it too soon? But any kind of
- 10 implications regarding that issue?
- 11 Dr. Galpin. Well, I think the one thing we can say is
- 12 that to help improve and decrease veteran suicide, we need
- 13 to get the care to the veteran, and so however the veteran
- 14 wants to get care, I think we need to provide as many
- 15 options as possible. So, you know, telehealth is a great
- 16 option--
- 17 Senator Cassidy. I accept that. I am just wondering
- 18 if this is--if all--if all avenues of providing care are
- 19 created equal, and I think that is what we are trying to
- 20 figure out here is the -- empirically, on some of our biggest
- 21 public health issues, suicide, for example, among veterans,
- 22 is this something which just sounds good, or is it really
- 23 going to pan out? But it may just be that it is too soon.
- Let me ask you as well, and this may be for you or Dr.
- 25 Klobucar. We have obviously put a lot of money to expand

- 1 the telehealth mental--the infrastructure. My hope is that
- 2 that would decrease your unit cost of delivering care. It
- 3 is a lot cheaper to have somebody in an office looking at a
- 4 computer screen and going very efficiently one patient to
- 5 the next than having a big waiting room and having all the
- 6 attendant costs of clerks and aides, et cetera.
- 7 So is there any chance that this initial investment
- 8 will result in cost reduction opportunities after next
- 9 fiscal year?
- 10 Mr. Klobucar. Hi. Yes. I cannot really speak to cost
- 11 reduction, although we can find out what that looks like and
- 12 get back with you with those data.
- I think it is important to note and just to briefly
- 14 refer back to what you said earlier that there are a number
- 15 of programs that are Web-based programs that provide support
- 16 for veterans online that are suffering from depression and
- 17 post-traumatic stress disorder, and we have seen some
- 18 significant uptake in that area. These are relatively new
- 19 programs that the VA started in FY19 or FY18. So we expect
- 20 those to continue to grow, particularly as our younger
- 21 veterans grow older and our veteran population grows younger
- 22 over time.
- 23 So we are making a significant effort with several
- 24 online programs that we hope will have some advantage in
- 25 helping those veterans with post-traumatic stress disorder.

- 1 As far as the numbers and the data and the cost per
- 2 unit, I will definitely look into that for you and get back.
- 3 Senator Cassidy. Maybe one last question. Are there
- 4 any telehealth visits that are not appropriate? I am a
- 5 physician. So, immediately, I think of the physical exam.
- 6 You are quite limited what you can do for a physical exam,
- 7 but are there any visits in which--somebody told me they
- 8 want to do orthodontia by telehealth. How do you do
- 9 orthodontia by telehealth?
- 10 So what is out there that we kind of learned, "Oh, it
- 11 is better to have the people seen in person"?
- Dr. Galpin. The way we approach that -- and I would say
- 13 that every specialty could add a telehealth component now.
- 14 Some specialties can do more of the care through telehealth,
- 15 so telemental health. One of the reasons why it is so
- 16 successful is they can do the vast majority of their care by
- 17 that route. If you look at surgery, they can do pre-visit,
- 18 post visit, obviously not the surgery itself.
- 19 So it is less about that we find a specialty or type of
- 20 care that we cannot delivery through telehealth. It is more
- 21 about what portion of that care can we deliver through
- 22 telehealth.
- 23 Senator Cassidy. And let me ask you--
- Dr. Galpin. So there is really no absolute--
- 25 Senator Cassidy. -- one more question.

- 1 Dr. Galpin. --yes or no.
- 2 Senator Cassidy. Doctor, one more thing, I am a
- 3 gastroenterologist. I think I knew at one time, the VA
- 4 required somebody to drive in to be consented. Even if they
- 5 lived 100 miles away, they would have to drive in, get
- 6 consented, return home, and then come back from the
- 7 colonoscopy. It seemed very impractical, as anyone who has
- 8 taken a colonoscopy prep can imagine.
- 9 So the question is, Will VA regulations allow people to
- 10 be consented for a procedure like a colonoscopy remotely by
- 11 a telehealth visit as opposed to having to drive in?
- 12 Dr. Galpin. I believe the answer is yes to that, but I
- 13 need to check back and make sure I am being consistent with
- 14 the regulation. But, yes, I believe the answer is yes to
- 15 that.
- Senator Cassidy. Please let us know that.
- 17 Okay. Thank you.
- 18 I yield back. Thank you, Mr. Chairman.
- 19 Senator Boozman. Thank you.
- 20 Senator Blumenthal?
- 21 Senator Blumenthal. Thank you, Mr. Chairman.
- We have a vote, which I understand has been called. So
- 23 I am going to try to be brief.
- 24 I know that the VA has provided some national
- 25 statistics. Specifically, the telehealth video visits have

- 1 increased by 1,132 percent since February, rising from about
- 2 11,000 to 138,700 appointments per week between February and
- 3 June 2020, which is quite remarkable. Do you have
- 4 statistics State by State specifically for Connecticut?
- 5 Dr. Galpin. I do not with me for this hearing. I
- 6 believe we can get those State by State.
- 7 Senator Blumenthal. Yeah.
- 8 Dr. Galpin. I believe we can.
- 9 Senator Blumenthal. That would be great.
- 10 Can you tell me--maybe you will have to get back to me
- 11 about this one too--how well Connecticut is doing, VA in
- 12 Connecticut is doing in terms of telehealth?
- 13 Dr. Galpin. Again, I do not have State-specific
- 14 information with us today.
- 15 Senator Blumenthal. Okay. Can you tell me what--I
- 16 know that you answered the question about generally the need
- 17 to form a coalition to get different groups together to
- 18 bridge the digital divide. My guess is it affects veterans
- 19 not only in rural areas, but throughout the country, because
- 20 it affects our general population throughout the country.
- 21 It affects school students, the homework gap.
- I have been a major advocate of extending the Lifeline
- 23 program, funding it more adequately. Commerce Committees
- 24 had hearings on this issue.
- Is the VA working with the FCC on this issue?

- 1 Dr. Galpin. Yeah. The Lifeline program is actually
- 2 something that we are very excited about. We have talked to
- 3 them. We have had FCC representatives at our meeting.
- 4 One of the things we are going to be doing in the next
- 5 month is lodging a digital divide consult. So when a
- 6 provider identifies that a veteran does not have technology
- 7 or internet access, they can refer that veteran to a social
- 8 worker.
- 9 And one of those tools a social worker will have in
- 10 their tool but is the Lifeline program. They are going to
- 11 do an assessment, assuming the veteran is interested, to see
- 12 whether the veteran qualifies and then help them get
- 13 connected to those benefits. Again, it is \$9.25 a month for
- 14 veterans, and if you are on Native land or Tribal land, it
- 15 is \$34.25.
- 16 We would be interested in discussing what you are
- 17 describing there as potentially an expansion of the benefits
- 18 for veterans. That is something we would love to
- 19 collaborate on and work together to discuss.
- 20 Senator Blumenthal. Do you have an estimate as to what
- 21 percentage of the veteran population lack connectivity? We
- 22 hear about telehealth, but does the VA have an estimate on
- 23 the percentage of its constituency?
- 24 Dr. Galpin. Yeah. So we have the data that the FCC
- 25 provided last year in their report. In that report, they

- 1 talked about 2.2 million veterans of the veteran population
- 2 they had as 18 million not having access to fixed or mobile
- 3 internet in their home. About 15 percent of veteran
- 4 households do not subscribe to it, and there is about
- 5 364,000 veterans, about 0.2 percent of the veteran
- 6 population that live in an area where they cannot get fixed
- 7 or mobile broadband or fixed or mobile internet at
- 8 sufficient speeds.
- 9 So it is a large population out there, which is why it
- 10 is a big concern for us.
- 11 Senator Blumenthal. And just going back to the line of
- 12 questions that Senator Cassidy asked, specifically
- 13 concerning veteran suicide, does telehealth offer potential
- 14 means of reaching out, providing counseling that so far have
- 15 not been used as well as they should?
- Dr. Galpin. Well, I think specifically telehealth is
- 17 one of the ways that we can make mental health care more
- 18 accessible. Again, it is a lot about can we get services
- 19 out to the veterans who need them in a way that they want to
- 20 receive them.
- 21 For some veterans, taking time off work is challenging,
- 22 trying to find child care, to get to appointments, traveling
- 23 the long distances. So telehealth is one of the ways that
- 24 we can create quality visits where they can feel connected
- 25 to their provider, but we can do it in an accessible way so

- 1 that we are really lowering the activation energy threshold
- 2 for a veteran to seek help.
- There is also value in the sense that some veterans,
- 4 they do not want to get care in their community. They might
- 5 be concerned about getting care from the mental health
- 6 provider that they are going to see in a store. This allows
- 7 them to get care at a distance in a therapeutic environment.
- 8 So I think it is a huge way that we can get mental
- 9 health care out to the veterans in a way that they want it.
- 10 It does not mean it is going to work for everyone. Some
- 11 people will prefer to come in, in person. Some people are
- 12 going to prefer telephone, but again, we want to make sure
- 13 all veterans have that option so they can get the care when
- 14 they need it and they want it.
- 15 Senator Blumenthal. Thank you. These topics are very,
- 16 very important. My time has expired. Thank you for having
- 17 this hearing, Mr. Chairman.
- 18 Senator Boozman. Thank you, Senator Blumenthal.
- 19 Senator Blackburn?
- [No response.]
- 21 Senator Boozman. Senator Sinema?
- [No response.]
- 23 Senator Boozman. We have got a vote going on. So we
- 24 may have people who have left and will come back.
- 25 Senator Loeffler?

- 1 Senator Loeffler. Hi. Can you hear me?
- Senator Boozman. Yes, perfectly.
- 3 Senator Loeffler. Wonderful. Thank you so much, and
- 4 thank you all for being here for this really important
- 5 topic.
- 6 Obviously, the COVID-19 pandemic really demonstrated
- 7 the value of telehealth across the VA throughout so many
- 8 areas in the health care system and continues to, and it is
- 9 vitally important we continue to ensure that veterans regain
- 10 access to the full spectrum of in-person care. But,
- 11 obviously, for now, the demand for telehealth will continue
- 12 to remain high, and that is why it is imperative that
- 13 residents, fellows, interns, and other VA health care
- 14 trainees are given the chance to experience the needed
- 15 ability to provide care vis telehealth during their
- 16 supervised training instead of having to learn on the job or
- 17 in person.
- 18 And that is why I partnered with my Georgia colleague,
- 19 Representative Buddy Carter, to introduce the VA MISSION
- 20 Telehealth Clarification Act. It is a basic bill that
- 21 allows supervised training to utilize telehealth technology
- 22 throughout the delivery of care, and my version goes a step
- 23 further by providing additional clarity on the types of
- 24 qualified VA providers that can actually provide care
- 25 through telehealth under the law. So it helps expand the

- 1 VHA's capacity to provide much needed care through its
- 2 existing workforce. So I want to thank Congressman Carter
- 3 for his partnership on that.
- 4 My question really relates to, Dr. Galpin, if you could
- 5 comment on any of the steps that are being taken by VHA to
- 6 ensure that providers are trained to provide care, effective
- 7 care really, through telehealth as well as any limiting
- 8 factors that we need to be aware of as we start to integrate
- 9 telehealth more into our delivery of health care to our
- 10 veterans to go forward.
- 11 Dr. Galpin. I appreciate that question and certainly
- 12 appreciate the bill that has been proposed.
- Regarding your question about how we are working with
- 14 providers to make them capable of doing telehealth, just to
- 15 provide some context, last year as part of our Anywhere to
- 16 Anywhere initiative, we set an objective that by the end of
- 17 this year, 2020--this is pre-COVID--that all of our primary
- 18 care clinicians and our mental health clinicians would be
- 19 capable of offering video to the home.
- Last year, we got to about 60 percent, and now we are
- 21 at just about 90 percent in both categories. The goal is
- 22 always to have all of our ambulatory care providers capable
- 23 of delivering video to home by the end of the next year.
- 24 So what we are doing to that, we have national
- 25 trainings the providers are taking. We are purchasing

- 1 equipment for them. We are making sure their schedulers are
- 2 capable of doing it, and so solely--well, not solely
- 3 anymore, but we are moving toward, again, 100 percent
- 4 capability there.
- 5 When you talk about some of the things that we need to
- 6 do, we still have a lot of work to do on enhancing the
- 7 experience. We want to make this as simple as possible for
- 8 both veterans and providers. So we are taking feedback from
- 9 both groups and making sure we are updating our processes,
- 10 updating our software to make sure it works for everyone.
- 11 Some of the challenges, I think, you mentioned, what is
- 12 hard, what needs to be done, this is an area where I think,
- 13 again, we need collaboration with Congress. We are still
- 14 navigating a very complex legal environment, despite the
- 15 MISSION Act. Even with the MISSION Act, Clarity Act, which
- 16 would be outstanding in letting us use all of our clinical
- 17 resources, all of our clinicians to participate in
- 18 telehealth, there is still a challenging combination of
- 19 Federal and State laws that limit us in providing
- 20 comprehensive care to veterans through the modality or are
- 21 confusing to our providers and so in some ways makes it
- 22 challenging for them to participate in certain types of care
- 23 where they would otherwise like to.
- 24 So I appreciate the question. I hope that I answered
- 25 it and see if there is a follow-up.

- 1 Senator Loeffler. That is very helpful. Thank you,
- 2 Doctor, and obviously, we would be interested to learn about
- 3 some of the challenges as they relate to Federal laws that
- 4 would limit your ability to deliver care. So thanks so much
- 5 for everything.
- 6 I yield my time.
- 7 Senator Moran. [Presiding.] If I understand where we
- 8 are at, at the moment, it is Senator Sinema. Senator
- 9 Sinema?
- 10 Senator Sinema. Yes. Thank you, Mr. Chairman and
- 11 Ranking Member Tester, for holding this hearing. And thank
- 12 you to all of our witnesses for being here today.
- 13 Since the start of the pandemic, the CDC and health
- 14 experts have emphasized the need to social distance, wear
- 15 face coverings, and wash hands frequently to minimize the
- 16 spread of the disease. Our daily lives look very different
- 17 now than they did earlier this year.
- 18 Increased telework, distance learning, socializing, and
- 19 telehealth have become more commonplace, but for many,
- 20 access to broadband and devices still remains a challenge.
- 21 In Arizona, the VA health system covers a lot of rural
- 22 areas, and access to telehealth can be a major resource for
- 23 so many in these areas, but telehealth cannot work without
- 24 access to broadband.
- In addition to being a cosponsor of the Access to

- 1 Broadband Act that was passed by the Commerce Committee a
- 2 few months ago, I have repeatedly highlighted the importance
- 3 of expanding broadband services, particularly during this
- 4 pandemic.
- 5 So my first question is for Dr. Klobucar. According to
- 6 the Department of Commerce, 22 percent of American
- 7 households do not have access to the internet from home, and
- 8 this issue disproportionately affects Indian Country where
- 9 53 percent of homes do not have access to broadband
- 10 networks.
- 11 As VA expands telehealth services during the pandemic,
- 12 what is the VA learning about broadband needs in rural and
- 13 Tribal areas, and are barriers to access due to limitations
- 14 of broadband a lack of devices or other critical
- 15 infrastructure needs?
- 16 Mr. Klobucar. Thank you for that question, Senator
- 17 Sinema.
- 18 I think as Dr. Galpin indicated before, this is an area
- 19 that is a constant challenge for us in VA, especially when
- 20 we talk about Tribal areas. We have expanded telehealth
- 21 services into some Tribal facilities across the country, but
- 22 those opportunities present themselves locally as local VA
- 23 medical centers look for solutions to deliver care to these
- 24 Tribal communities.
- 25 Again, as Dr. Galpin said, this is something we cannot

- 1 do alone. We do need the support of other agencies such as
- 2 the U.S. Department of Agriculture Rural Utilities Service,
- 3 such as the Federal Communications Commission, and others to
- 4 try to reach into these Tribal lands where internet,
- 5 broadband access is limited.
- 6 The President's Broadband Interagency Working Group
- 7 that formed about 2 and-a-half years ago was an attempt to
- 8 address some of those problems, and as a result, the NTIA
- 9 has established some Web resources for local internet
- 10 providers to help them access Federal funds, but certainly
- 11 more is needed.
- 12 We are now with FEMA in Regions 1 and 2 to look for
- 13 solutions in the region, and they are bringing together
- 14 partnership with VA with USDA and with other national
- 15 organizations to try to address some of these burning
- 16 issues. This is an important issue for us, and it is
- 17 something that we have been working with partners to try to
- 18 address for a number of years. And we hope that the
- 19 pandemic has made it increasingly evident that more needs to
- 20 be done.
- 21 Senator Sinema. Thank you.
- Dr. Matthews, my office is hearing from veterans in
- 23 Arizona who have been seen via telehealth appointment, and
- 24 they have concerns that they did not get the same level of
- 25 care they would have gotten in person. How is the VA

- 1 addressing these concerns among veterans who might be
- 2 hesitant or concerned about the care they are receiving
- 3 virtually, and what processes do you have in place to
- 4 collect feedback from veterans in these appointments so we
- 5 can improve the process?
- 6 Dr. Matthews. Thanks so much for that question. I
- 7 will definitely defer to Dr. Galpin about the different
- 8 processes the veterans can use to change their different
- 9 platform.
- We have instituted, even during this pandemic, a new
- 11 Veterans Experience Survey focused on care associated with
- 12 during this pandemic, and we are collecting that data now
- 13 regularly. That survey just started July 10th, and we are
- 14 getting information about their experience, both face-to-
- 15 face care and telehealth, what their preferences would be
- 16 for next visit and the like.
- 17 So we will continue to improve upon how veterans'
- 18 experiences are actually reflected. A lot of the questions
- 19 even get down to their technology concerns. Were they able
- 20 to see their provider clearly? Could they hear them
- 21 clearly? Do they feel that their privacy concerns were
- 22 addressed?
- 23 So we are definitely taking the veteran experience into
- 24 account, but, Dr. Galpin, if you want to go into some of the
- 25 processes on how veterans can actually receive this care?

- 1 Dr. Galpin. Yeah. This is a really important area for
- 2 us. Improving the veteran's experience, the family members,
- 3 the caregiver's experience, that is part of our vision for
- 4 telehealth in the VA.
- We regularly collect -- we have surveys that go out to
- 6 veterans post their telehealth visit. So we can see the
- 7 data, what the experience is. We can see that for providers
- 8 as well, and so this is something that we take very
- 9 seriously.
- 10 We are working with the Veterans Experience Office now.
- 11 They were conducting interviews -- I think I mentioned those
- 12 before--that overwhelmingly veterans like telehealth, and
- 13 they prefer it over a telephone. But we want to work with
- 14 them to really map out the entire experience. From the
- 15 moment that someone talks to them about telehealth and when
- 16 someone is offering them help with the equipment to ask them
- 17 do they have the right internet, would they want to do a
- 18 test call, if things do not work during the appointment,
- 19 then obviously the experience in the level of care is not
- 20 going to be good.
- 21 So our goal is to keep working on these areas,
- 22 enhancing the processes, integrating the processes, and
- 23 enhancing the technology so that we do meet expectations,
- 24 but ultimately, we want this to be a choice for veterans.
- We are in a really unusual time right now, but if this

- 1 is a modality that does not work for an individual veteran,
- 2 we want there to be an option for them to say, "I want in-
- 3 person care. That works better for me," and that is really
- 4 the right way to treat the individual, allow them to make
- 5 their health care choices and to find their preferences.
- 6 Senator Sinema. Thank you.
- 7 Mr. Chairman, I have additional questions I will submit
- 8 for the record. Thank you. I yield back.
- 9 Senator Moran. Thank you, Senator Sinema.
- 10 I think Senator Tillis is returning for an additional
- 11 question, and I have a couple of additional questions. And
- 12 then we will be close to wrapping up.
- 13 Let me make certain--that Senator Sinema's question
- 14 caught my attention, and I want to make certain that the
- 15 answer is that a veteran who does not feel comfortable, does
- 16 not want to utilize telehealth is not in any way coerced to
- 17 do so.
- 18 Dr. Matthews. Correct, sir.
- 19 Senator Moran. Thank you.
- This would be Dr. Klobucar. Would you speak directly
- 21 to the challenges the Department faces in providing virtual
- 22 care to veterans in highly rural and frontier areas? What
- 23 is the update that you would have on the VA Video Connect
- 24 for a rural Native veteran project?
- 25 Mr. Klobucar. Yes, sir. The Office of Rural Health's

- 1 Veterans Rural health Resource Center in Salt Lake City has
- 2 established a VA Video Connect project, and the goals behind
- 3 this are to educate providers on delivering mental health
- 4 care to Tribal nations, culturally sensitive mental health
- 5 care, and also to deliver training for veterans who may wish
- 6 to engage in that care.
- 7 This is an ongoing program. We have trained dozens of
- 8 providers so far. It is a relatively new program, and it is
- 9 designed to enhance the VA Video Connect effort as we expand
- 10 out into more and more Tribal areas. There is ongoing
- 11 expansion planned for next year and the following years, and
- 12 we are seeing positive results already.
- 13 Senator Moran. Thank you.
- 14 Dr. Galpin, I want to understand about the ATLAS
- 15 telehealth pods. My understanding was they were closed at
- 16 the start of the pandemic, and do you have an update on when
- 17 those pods might be reopened?
- 18 Dr. Galpin. Yes. The one in Eureka, Montana, has
- 19 opened. The other ones, the Walmart sites, the plan is to
- 20 open them in mid-August, and then we have another VSO site
- 21 that we anticipate or we target for the end of September.
- 22 As you noted, they were closed down, and we were
- 23 concerned about infection risk. We have worked with
- 24 infection control, with Walmart, to make sure that we have
- 25 new protocols in place. They will maybe feel a little bit

- 1 different. Hopefully, people will feel safe going to them,
- 2 and that we do want to then reopen them and expand. But
- 3 that is the timeline.
- 4 Senator Moran. Thank you.
- 5 This is not a filler question while we wait for Senator
- 6 Tillis question, but I always give--at least I always
- 7 attempt to give our witnesses an opportunity. Is there
- 8 anything that you would like to make certain that I and the
- 9 Committee hears, anything you would like to correct or wish
- 10 that someone had have asked you that you would now like to
- 11 answer?
- 12 Dr. Matthews. Thank you for this opportunity, sir.
- 13 I think I just want to echo really what our executive
- 14 in charge, Dr. Stone, almost builds into his message. He
- 15 builds a video message every day during the pandemic. It is
- 16 actually something that has caused a great deal of just
- 17 positive energy throughout VHA, and one of his messages that
- 18 is regularly shared is just one of great gratitude for our
- 19 VA staff.
- 20 What it took for the administration to really respond
- 21 to the pandemic, particularly in the March-April time frame
- 22 of converting to a very acute responsive mode, that took a
- 23 great deal of energy. Even within my own office, the Office
- 24 of Community Care is administrative completely. We are
- 25 nowhere near the front line of actually taking care of

- 1 patients.
- My own deputy, three of my staff actually volunteer to
- 3 go to the front line to assist with emergency management,
- 4 and that is just one office. There were others as well.
- 5 So I would be remiss if I did not really recognize on
- 6 the record just unbelievable commitment of the VA staff
- 7 during this response.
- 8 Senator Moran. Doctor, you are right and appropriate
- 9 to do so, and I would be remiss if I did not agree with what
- 10 you said and express gratitude on behalf of this committee
- 11 and members of the United States Senate, but most
- 12 importantly, our veterans for the efforts that were made to
- 13 care for them during this time, which we wish would end
- 14 sooner than it has. But we are grateful for those, and many
- 15 of them are veterans themselves helping other veterans. So
- 16 please express our gratitude for that circumstance.
- 17 Let me see if we are going to conclude this meeting,
- 18 and I am ready to do so, unless you tell me otherwise.
- 19 Done.
- I thank our witnesses for being here, and thanks for
- 21 bringing us some education and enlightenment. We have
- 22 additional questions that would be submitted for the record.
- 23 I would ask that the VA respond to those as soon as
- 24 possible. The committee members should have those questions
- 25 to the committee within 5 days.

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With that, our hearing is concluded.
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       [Whereupon, at 3:17 p.m., the committee was adjourned.]
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