

116TH CONGRESS
1ST SESSION

S. _____

To direct the Secretary of Veterans Affairs to carry out a clinical trial of the effects of cannabis on certain health outcomes of adults with chronic pain and post-traumatic stress disorder, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. TESTER introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To direct the Secretary of Veterans Affairs to carry out a clinical trial of the effects of cannabis on certain health outcomes of adults with chronic pain and post-traumatic stress disorder, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “VA Medicinal Cannabis
5 Research Act of 2019”.

1 **SEC. 2. DEPARTMENT OF VETERANS AFFAIRS CLINICAL**
2 **TRIAL OF THE EFFECTS OF CANNABIS ON**
3 **CERTAIN HEALTH OUTCOMES OF ADULTS**
4 **WITH CHRONIC PAIN AND POST-TRAUMATIC**
5 **STRESS DISORDER.**

6 (a) CLINICAL TRIAL REQUIRED.—

7 (1) IN GENERAL.—The Secretary of Veterans
8 Affairs shall carry out a double-blind randomized
9 controlled clinical trial of the effects of medical-
10 grade cannabis on the health outcomes of covered
11 veterans diagnosed with chronic pain and covered
12 veterans diagnosed with post-traumatic stress dis-
13 order.

14 (2) REQUIRED ELEMENTS.—The clinical trial
15 required by paragraph (1) shall include—

16 (A) with respect to covered veterans diag-
17 nosed with chronic pain, an evaluation of the
18 effects of the use of cannabis on—

19 (i) neuropathic pain (including pain
20 intensity and pain-related outcomes);

21 (ii) the reduction or increase in opioid
22 use or dosage;

23 (iii) the reduction or increase in
24 benzodiazepine use or dosage;

25 (iv) the reduction or increase in alco-
26 hol use;

- 1 (v) inflammation;
- 2 (vi) sleep quality;
- 3 (vii) spasticity;
- 4 (viii) agitation; and
- 5 (ix) quality of life; and

6 (B) with respect to covered veterans diag-
7 nosed with post-traumatic stress disorder
8 (PTSD), an evaluation of the effects of the use
9 of cannabis on—

- 10 (i) the symptoms of PTSD (based on
11 the Clinician Administered PTSD Scale,
12 the PTSD checklist, the PTSD symptom
13 scale, the posttraumatic diagnostic scale,
14 and other applicable methods of evaluating
15 PTSD symptoms);
- 16 (ii) the reduction or increase in
17 benzodiazepine use or dosage;
- 18 (iii) the reduction or increase in alco-
19 hol use;
- 20 (iv) mood;
- 21 (v) anxiety;
- 22 (vi) social functioning;
- 23 (vii) agitation;
- 24 (viii) suicidal ideation; and

1 (ix) sleep quality, including frequency
2 of nightmares and night terrors.

3 (3) OPTIONAL ELEMENTS.—The clinical trial
4 required by paragraph (1) may include an evaluation
5 of the effects of the use of cannabis to treat chronic
6 pain and PTSD on—

7 (A) pulmonary function;

8 (B) cardiovascular events;

9 (C) head, neck, and oral cancer;

10 (D) testicular cancer;

11 (E) ovarian cancer;

12 (F) transitional cell cancer;

13 (G) motor vehicle accidents;

14 (H) mania;

15 (I) psychosis;

16 (J) cognitive effects; or

17 (K) cannabinoid hyperemesis syndrome.

18 (b) COVERED VETERANS.—In this section, the term
19 “covered veteran” means a veteran who is enrolled in the
20 patient enrollment system of the Department of Veterans
21 Affairs under section 1705 of title 38, United States Code.

22 (c) LONG-TERM OBSERVATIONAL STUDY.—The Sec-
23 retary may carry out a long-term observational study of
24 the participants in the clinical trial required under sub-
25 section (a).

1 (d) TYPE OF CANNABIS.—In carrying out the clinical
2 trial required by subsection (a), the Secretary shall
3 study—

4 (1) varying forms of cannabis, including—

5 (A) full plants and extracts; and

6 (B) at least three different strains of can-
7 nabis with significant variants in phenotypic
8 traits and various ratios of
9 tetrahydrocannabinol and cannabidiol in chem-
10 ical composition; and

11 (2) varying methods of cannabis delivery, in-
12 cluding combustible and non-combustible inhalation
13 and ingestion.

14 (e) USE OF CONTROL AND EXPERIMENTAL
15 GROUPS.—The clinical trial required by subsection (a)
16 shall include both a control group and an experimental
17 group which shall—

18 (1) be of similar size and structure; and

19 (2) represent the demographics of the veteran
20 population, as determined by the most recent data
21 from the American Community Survey that is avail-
22 able prior to the commencement of the clinical trial.

23 (f) DATA PRESERVATION.—The clinical trial required
24 by subsection (a) shall include a mechanism to ensure the
25 preservation of all data, including all data sets, collected

1 or used for purposes of the research required by sub-
2 section (a) in a manner that will facilitate further re-
3 search.

4 (g) IMPLEMENTATION.—Not later than 180 days
5 after the date of the enactment of this Act, the Secretary
6 shall—

7 (1) develop a plan to implement this section
8 and submit such plan to the Committees on Vet-
9 erans' Affairs of the House of Representatives and
10 the Senate; and

11 (2) issue any requests for proposals the Sec-
12 retary determines appropriate for such implementa-
13 tion.

14 (h) EFFECT ON OTHER BENEFITS.—The eligibility
15 or entitlement of a covered veteran to any other benefit
16 under the laws administered by the Secretary or any other
17 provision of law shall not be affected by the participation
18 of the covered veteran in a clinical trial or study under
19 this section.

20 (i) REPORTS.—During the five-year period beginning
21 on the date of the enactment of this Act, the Secretary
22 shall submit periodically, but not less frequently than an-
23 nually, to the Committees on Veterans' Affairs of the
24 House of Representatives and the Senate reports on the
25 implementation of this section.